



41 CFR Chapters 101, 102, 105, 300, 301, 302, and 304

48 CFR Chapter 5

Unified Agenda of Federal Regulatory and Deregulatory Actions

AGENCY: General Services Administration (GSA).

ACTION: Semiannual regulatory agenda.

SUMMARY: This agenda announces the proposed regulatory actions that GSA plans for the next 12 months and those that were completed since the fall 2021 edition. This agenda was developed under the guidelines of Executive Orders 12866 “Regulatory Planning and Review,” and Executive Order 13563 “Improving Regulation and Regulatory Review.” GSA’s purpose in publishing this agenda is to allow interested persons an opportunity to participate in the rulemaking process. GSA also invites interested persons to recommend existing significant regulations for review to determine whether they should be modified or eliminated. The public may provide comments on rules via <http://www.regulations.gov>.

The Unified Agenda, including previous versions are available at www.reginfo.gov.

Because publication in the **Federal Register** is mandated for the regulatory flexibility agendas required by the Regulatory Flexibility Act (5 U.S.C. 602), GSA’s printed agenda entries include only:

- (1) Rules that are in the Agency’s regulatory flexibility agenda, in accordance with the Regulatory Flexibility Act, because they are likely to have a significant economic impact on a substantial number of small entities; and
- (2) Any rules that the Agency has identified for periodic review under section 610 of the Regulatory Flexibility Act.

Printing of these entries is limited to fields that contain information required by the Regulatory Flexibility Act’s Agenda requirements. Additional information on these entries is available in the Unified Agenda. In addition, for fall editions of the Agenda, the entire Regulatory Plan will continue to be printed in the **Federal Register**, as in past years, including GSA’s regulatory plan.

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Dated: March 31, 2022.

Krystal J. Brumfield,

Associate Administrator, Office of Government-wide Policy.

General Services Administration—Prerule Stage

Sequence Number	Title	Regulation Identifier Number
200	General Services Acquisition Regulation (GSAR): GSAR Case 2022-G517 Single-use Plastic Packaging Reduction	3090-AK60

General Services Administration—Proposed Rule Stage

Sequence Number	Title	Regulation Identifier Number
201	General Services Administration Acquisition Regulation (GSAR); GSAR Case 2019-G503, Streamlining GSA Commercial Contract Clause Requirements	3090-AK09
202	General Services Administration Acquisition Regulation (GSAR); GSAR Case 2020-G504, Federal Supply Schedule Catalog Management	3090-AK17
203	General Services Administration Acquisition Regulation (GSAR); GSAR Case 2020-G510, Federal Supply Schedule Economic Price Adjustment	3090-AK20

204	General Services Administration Acquisition Regulation (GSAR); GSAR Case 2020-G511, Updated Guidance for Non-Federal Entities Access to Federal Supply Schedules	3090-AK21
205	General Service Acquisition Regulation (GSAR); GSAR Case 2020-G512, System for Award Management Representation for Leases	3090-AK22
206	General Services Administration Acquisition Regulation (GSAR); GSAR Case 2020-G534, Extension of Certain Telecommunication Prohibitions to Lease Acquisitions	3090-AK29
207	General Services Acquisition Regulation (GSAR); GSAR Case 2021–G505, Amending Prescriptions for Including FAR Provisions and Clauses in Lease Procurements	3090-AK36
208	General Services Administration Acquisition Regulations (GSAR); GSAR 2021-G520, Economic Price Adjustment for Deregulated Electric Supplies	3090-AK48
209	General Services Administration Acquisition Regulation (GSAR); GSAR Case 2021-G530, Extension of Federal Minimum Wage to Lease Acquisitions	3090-AK51
210	General Service Acquisition Regulation (GSAR); GSAR Case 2022-G513, Updating Payments Clause	3090-AK55
211	General Service Acquisition Regulation (GSAR); GSAR Case 2022-G514, Standardizing Federal Supply Schedule Clause and Provision Prescriptions	3090-AK58

General Services Administration—Final Rule Stage

Sequence Number	Title	Regulation Identifier Number
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212	General Services Administration Acquisition Regulation (GSAR); GSAR Case 2020-G505, Clarify Commercial Products and Services Contract Terms and Conditions	3090-AK18
213	General Services Administration Acquisition Regulation (GSAR); GSAR Case 2021-G522, Contract Requirements for High-Security Leased Space	3090-AK39
214	General Services Administration Acquisition Regulation (GSAR); GSAR 2021-G527, Immediate and Highest-Level Owner for High-Security Leased Space	3090-AK44

General Services Administration—Completed Actions

Sequence Number	Title	Regulation Identifier Number
215	General Services Administration Acquisition Regulation (GSAR); GSAR Case 2016-G511, Contract Requirements for GSA Information Systems	3090-AJ84
216	General Services Administration Acquisition Regulation (GSAR); GSAR Case 2020-G502, Increasing Order Level Competition for Federal Supply Schedules	3090-AK15
217	General Services Administration Acquisition Regulation (GSAR); GSAR Case 2020-G503, Increasing Order Level Competition for Indefinite-Delivery, Indefinite-Quantity Contracts	3090-AK16
218	General Services Administration Acquisition Regulation (GSAR); GSAR Case 2020-G509, Extending Federal Supply Schedule Orders Beyond the Contract Term	3090-AK19

General Services Administration (GSA)	Prerule Stage

200. • GENERAL SERVICES ACQUISITION REGULATION (GSAR): GSAR CASE 2022-G517

SINGLE-USE PLASTIC PACKAGING REDUCTION [3090-AK60]

Legal Authority: 40 U.S.C. 121(c)

Abstract: GSA is exploring regulation that will reduce single-use plastic consumption by the agency. Single-use plastic poses an environmental risk that is documented as having the potential to impact biodiversity. To better understand the cost impact of such a rule change, GSA proposes publishing an Advanced Notice of Proposed Rule (ANPRM) to ask industry for feedback as to what potential barriers, costs, and reporting mechanisms could be utilized for such a rule change.

Timetable:

Action	Date	FR Cite
ANPRM	06/00/22	
ANPRM Comment Period End	08/00/22	
NPRM	09/00/22	
NPRM Comment Period End	11/00/22	

Regulatory Flexibility Analysis Required: Yes

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RIN: 3090-AK60

General Services Administration (GSA)	Proposed Rule Stage

201. GENERAL SERVICES ADMINISTRATION ACQUISITION REGULATION (GSAR); GSAR CASE 2019-G503, STREAMLINING GSA COMMERCIAL CONTRACT CLAUSE REQUIREMENTS [3090-AK09]

Legal Authority: 40 U.S.C. 121(c)

Abstract: The General Services Administration (GSA) is proposing to amend the General Services Administration Acquisition Regulation (GSAR) to streamline requirements for GSA commercial contracts. This rule will update GSAR Clauses 552.212-71 and 552.212-72 to remove any requirements that are not necessary by law or Executive Order.

Timetable:

Action	Date	FR Cite
NPRM	06/00/22	
NPRM Comment Period	08/00/22	
End		

Regulatory Flexibility Analysis Required: Yes

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RIN: 3090-AK09

202. GENERAL SERVICES ADMINISTRATION ACQUISITION REGULATION (GSAR); GSAR CASE 2020-G504, FEDERAL SUPPLY SCHEDULE CATALOG MANAGEMENT [3090-AK17]

Legal Authority: 40 U.S.C. 121(c)

Abstract: The General Services Administration (GSA) is proposing to amend the General Services Administration Acquisition Regulation (GSAR) to consolidate all terms related to Federal Supply Schedule catalog management, which are currently spread across multiple clauses, into one consolidated clause.

Timetable:

Action	Date	FR Cite
NPRM	12/00/22	

NPRM Comment Period	02/00/23	
End		

Regulatory Flexibility Analysis Required: Yes

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RIN: 3090-AK17

203. GENERAL SERVICES ADMINISTRATION ACQUISITION REGULATION (GSAR); GSAR CASE 2020-G510, FEDERAL SUPPLY SCHEDULE ECONOMIC PRICE ADJUSTMENT [3090-AK20]

Legal Authority: 40 U.S.C. 121(c)

Abstract: The General Services Administration (GSA) is proposing to amend the General Services Administration Acquisition Regulation (GSAR) to clarify, update, and incorporate Federal Supply Schedule (FSS) program policies and procedures regarding economic price adjustment, including updating related prescriptions and clauses. This rule will provide unique guidance for contracts based on commercial price lists or not, and contracts with data reporting requirements or not.

Timetable:

Action	Date	FR Cite
NPRM	10/00/22	
NPRM Comment Period	12/00/22	
End		

Regulatory Flexibility Analysis Required: Yes

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RIN: 3090-AK20

204. GENERAL SERVICES ADMINISTRATION ACQUISITION REGULATION (GSAR); GSAR CASE 2020-G511, UPDATED GUIDANCE FOR NON-FEDERAL ENTITIES ACCESS TO FEDERAL SUPPLY SCHEDULES [3090-AK21]

Legal Authority: 40 U.S.C. 121(c); 40 U.S.C. 502

Abstract: The General Services Administration (GSA) is proposing to amend the General Services Administration Acquisition Regulation (GSAR) to streamline and clarify the requirements for use of Federal Supply Schedules by eligible Non-Federal Entities, such as state and local governments. The rule is intended to increase understanding of the existing guidance and expand access to GSA sources of supply by eligible Non-Federal Entities, as authorized by historic statutes including the Federal Supply Schedules Usage Act of 2010. This rule supports underserved communities, promoting equity in the Federal government.

Timetable:

Action	Date	FR Cite
NPRM	08/00/22	
NPRM Comment Period End	10/00/22	

Regulatory Flexibility Analysis Required: Yes

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RIN: 3090-AK21

205. GENERAL SERVICE ACQUISITION REGULATION (GSAR); GSAR CASE 2020-G512, SYSTEM FOR AWARD MANAGEMENT REPRESENTATION FOR LEASES [3090-AK22]

Legal Authority: 40 U.S.C. 121(c)

Abstract: The General Services Administration (GSA) is proposing to amend the General Services Administration Acquisition Regulation (GSAR) to remove the requirement for lease offerors to have an active System for Award Management (SAM) registration when submitting offers and instead allow offers up until the time of award to obtain an active SAM registration. Entities seeking Federal leases differ from the typical entities seeking Federal contracts in that common practice is to form a new entity for every

new lease offer. Requiring representations from these entities prior to offer submission restricts competition. In addition, the tools in SAM typically used in the Government's evaluation of offers do not add value when evaluating lease offers.

Timetable:

Action	Date	FR Cite
NPRM	08/00/22	
NPRM Comment Period	10/00/22	
End		

Regulatory Flexibility Analysis Required: Yes

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RIN: 3090-AK22

206. GENERAL SERVICES ADMINISTRATION ACQUISITION REGULATION (GSAR); GSAR CASE 2020-G534, EXTENSION OF CERTAIN TELECOMMUNICATION PROHIBITIONS TO LEASE ACQUISITIONS [3090-AK29]

Legal Authority: 40 U.S.C. 121(c); 5 U.S.C. 801; Pub. L. 115-232 sec. 889

Abstract: The General Services Administration (GSA) is proposing to amend the General Services Administration Acquisition Regulation (GSAR) to prohibit procurement from certain covered entities using covered equipment and services in lease acquisitions pursuant to section 889 of the National Defense Authorization Act (NDAA) for Fiscal Year (FY) 2019. The rule will implement the section 889 requirements in lease acquisitions by requiring inclusion of the related Federal Acquisition Regulation (FAR) provisions and clause. This rule supports the national security priority.

Timetable:

Action	Date	FR Cite
NPRM	03/00/23	

NPRM Comment Period	05/00/23	
End		

Regulatory Flexibility Analysis Required: Yes

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RIN: 3090-AK29

207. GENERAL SERVICES ACQUISITION REGULATION (GSAR); GSAR CASE 2021–G505, AMENDING PRESCRIPTIONS FOR INCLUDING FAR PROVISIONS AND CLAUSES IN LEASE PROCUREMENTS [3090-AK36]

Legal Authority: 40 U.S.C. 121(c)

Abstract: The General Services Administration (GSA) is proposing to amend the General Services Administration Acquisition Regulation (GSAR) to revise the prescriptions for FAR provisions and clauses that apply to lease solicitations and contracts. Additionally, GSA is proposing to make conforming changes to some provision and clause titles and numbers listed to align with the FAR, along with other editorial changes.

Timetable:

Action	Date	FR Cite
NPRM	10/00/22	
NPRM Comment Period	12/00/22	
End		

Regulatory Flexibility Analysis Required: Yes

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RIN: 3090-AK36

208. GENERAL SERVICES ADMINISTRATION ACQUISITION REGULATIONS (GSAR); GSAR 2021-G520, ECONOMIC PRICE ADJUSTMENT FOR DEREGULATED ELECTRIC SUPPLIES [3090-AK48]

Legal Authority: 40 U.S.C. 121(c)

Abstract: The General Services Administration (GSA) is proposing to amend the General Services Administration Acquisition Regulation (GSAR) to revise internal agency approval procedures to allow the use of an economic price adjustment clause for deregulated electric supplies under fixed-price contracts. This rule will better account for regional variability in prices, portions of which are controlled by the Federal Energy Regulatory Commission under section 205 and 206 of the Federal Power Act and other regulatory bodies.

Timetable:

Action	Date	FR Cite
NPRM	09/00/22	
NPRM Comment Period	11/00/22	
End		

Regulatory Flexibility Analysis Required: Yes

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RIN: 3090-AK48

209. GENERAL SERVICES ADMINISTRATION ACQUISITION REGULATION (GSAR); GSAR CASE 2021-G530, EXTENSION OF FEDERAL MINIMUM WAGE TO LEASE ACQUISITIONS [3090-AK51]

Legal Authority: 40 U.S.C. 121(c)

Abstract: The General Services Administration (GSA) is proposing to amend the General Services Administration Acquisition Regulation (GSAR) to extend the requirements of Executive Order 14026 (Increasing the Minimum Wage for Federal Contractors) and Department of Labor regulations (29 CFR part 23) to lease acquisitions where the Davis Bacon Act applies by requiring inclusion of the related Federal Acquisition Regulation (FAR) clause. Generally, the FAR does not apply to leasehold acquisitions of real property. However, several FAR clauses have been adopted based on requirements through GSAR part 570. The Federal minimum wage requirements apply to Government lease acquisitions where

the Davis Bacon Act applies and extension of the FAR requirements will ensure compliance.

The Executive order seeks to increase efficiency and cost savings in the work performed by parties who contract with the Federal Government by increasing to \$15.00 the hourly minimum wage paid to those contractors. This rule promotes economic resilience, and improves the buying power of U.S. citizens.

Timetable:

Action	Date	FR Cite
NPRM	03/00/23	
NPRM Comment Period End	05/00/23	

Regulatory Flexibility Analysis Required: Yes

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RIN: 3090-AK51

**210. • GENERAL SERVICE ACQUISITION REGULATION (GSAR); GSAR CASE 2022-G513,
UPDATING PAYMENTS CLAUSE [3090-AK55]**

Legal Authority: 40 U.S.C. 121(c)

Abstract: The General Services Administration (GSA) is proposing to amend the General Services Administration Acquisition Regulation (GSAR) to remove the agency supplemental clause regarding payments for non-commercial fixed price contracts for supplies or services. This payments clause provides that, in certain transactions, the Government must pay a contractor without submission of an invoice or voucher. GSA has determined that this is no longer in the best interest of the Government. This proposed rule will additionally amend any corresponding references to the clause.

Timetable:

Action	Date	FR Cite
NPRM	02/00/23	

NPRM Comment Period	04/00/23	
End		

Regulatory Flexibility Analysis Required: Yes

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RIN: 3090-AK55

211. • GENERAL SERVICE ACQUISITION REGULATION (GSAR); GSAR CASE 2022-G514, STANDARDIZING FEDERAL SUPPLY SCHEDULE CLAUSE AND PROVISION PRESCRIPTIONS [3090-AK58]

Legal Authority: 40 U.S.C. 121(c)

Abstract: The General Services Administration (GSA) is proposing to amend the General Services Administration Acquisition Regulation (GSAR) to standardize the identification of Federal Supply Schedule (FSS) clauses, provisions, and references. GSA will clarify the distinction between Federal Supply Schedule and the Multiple Award Schedule (MAS) Program. GSA will also clarify the applicability of FSS clauses and provisions for FSS contracts managed by GSA and the Department of Veterans Affairs.

Timetable:

Action	Date	FR Cite
NPRM	11/00/22	
NPRM Comment Period	01/00/23	
End		

Regulatory Flexibility Analysis Required: Yes

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RIN: 3090-AK58

General Services Administration (GSA)	Final Rule Stage

OFFICE OF ACQUISITION POLICY

212. GENERAL SERVICES ADMINISTRATION ACQUISITION REGULATION (GSAR); GSAR CASE 2020-G505, CLARIFY COMMERCIAL PRODUCTS AND SERVICES CONTRACT TERMS AND CONDITIONS [3090-AK18]

Legal Authority: 40 U.S.C. 121(c)

Abstract: The General Services Administration (GSA) is proposing to amend the General Services Acquisition Regulation (GSAR) to clarify commercial products and services contract terms and conditions. This rule will update GSAR Clause 552.212-4 to clarify the prescription and language applicable for the different clause alternates.

Timetable:

Action	Date	FR Cite
Final Rule	09/00/22	
Final Rule Effective	11/00/22	

Regulatory Flexibility Analysis Required: Yes

Agency Contact: Johnnie McDowell, Procurement Analyst, GSA Acquisition Policy Division, General Services Administration, 1800 F Street NW, Washington, DC 20405

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RIN: 3090-AK18

213. GENERAL SERVICES ADMINISTRATION ACQUISITION REGULATION (GSAR); GSAR CASE 2021-G522, CONTRACT REQUIREMENTS FOR HIGH-SECURITY LEASED SPACE [3090-AK39]

Legal Authority: 40 U.S.C. 121(c); Pub. L. 116-276

Abstract: The General Services Administration (GSA) is amending the General Services Administration Acquisition Regulation (GSAR) to incorporate contractor disclosure requirements and access limitations for high-security leased space pursuant to the Secure Federal Leases Act. Covered entities are required

to identify whether the beneficial owner of a high-security leased space, including an entity involved in the financing thereof, is a foreign person or entity when first submitting a proposal and annually thereafter.

This rule supports the national security priority.

Timetable:

Action	Date	FR Cite
NPRM	12/27/21	86 FR 73219
NPRM Comment Period End	02/25/22	
Final Rule	04/00/23	

Regulatory Flexibility Analysis Required: Yes

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RIN: 3090-AK39

214. GENERAL SERVICES ADMINISTRATION ACQUISITION REGULATION (GSAR); GSAR 2021-G527, IMMEDIATE AND HIGHEST-LEVEL OWNER FOR HIGH-SECURITY LEASED SPACE [3090-AK44]

Legal Authority: 40 U.S.C. 121(c)

Abstract: GSA is amending the General Services Administration Acquisition Regulation (GSAR) to implement certain requirements outlined in the Secure Federal LEASEs Act (Pub. L. 116-276). The Act addresses the risks of foreign ownership of Government-leased real estate and requires the disclosure of ownership information for high-security space leased to accommodate a Federal agency. This rule supports the national security priority.

Timetable:

Action	Date	FR Cite
Interim Final Rule Effective	06/30/21	
Interim Final Rule	07/01/21	86 FR 34966

Interim Final Rule	08/30/21	
Comment Period End		
Final Rule	04/00/23	

Regulatory Flexibility Analysis Required: Yes

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RIN: 3090-AK44

General Services Administration (GSA)	Completed Actions

215. GENERAL SERVICES ADMINISTRATION ACQUISITION REGULATION (GSAR); GSAR CASE

2016-G511, CONTRACT REQUIREMENTS FOR GSA INFORMATION SYSTEMS [3090-AJ84]

Legal Authority: 40 U.S.C. 121(c)

Abstract: The General Services Administration (GSA) is amending the General Services Administration Acquisition Regulation (GSAR) to streamline and update requirements for contracts that involve GSA information systems. GSA's policies on cybersecurity and other information technology requirements have been previously issued and communicated by the Office of the Chief Information Officer through the GSA public website. By incorporating these requirements into the GSAR, the GSAR will provide centralized guidance to ensure consistent application across the organization. This rule supports the national security priority.

This rule will require contracting officers to incorporate applicable GSA cybersecurity requirements within the statement of work to ensure compliance with Federal cybersecurity requirements and implement best practices for preventing cyber incidents. Contract requirements for internal information systems, external contractor systems, cloud systems, and mobile systems will be covered by this rule. This rule will also update existing GSAR provision 552.239-70, Information Technology Security Plan and Security Authorization, and GSAR clause 552.239-71, Security Requirements for Unclassified Information Technology Resources, to only require the provision and clause when the contract will involve information or information systems connected to a GSA network.

Completed:

Reason	Date	FR Cite
Final Rule	02/09/22	87 FR 7393
Correction	02/17/22	87 FR 8960
Final Rule Effective	03/11/22	

Regulatory Flexibility Analysis Required: Yes**Agency Contact:** Johnnie McDowell

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RIN: 3090-AJ84

216. GENERAL SERVICES ADMINISTRATION ACQUISITION REGULATION (GSAR); GSAR CASE 2020-G502, INCREASING ORDER LEVEL COMPETITION FOR FEDERAL SUPPLY SCHEDULES [3090-AK15]**Legal Authority:** 40 U.S.C. 121(c); Pub. L. 115-232 sec. 876

Abstract: After working to develop GSAR Case 2020-G502, GSA's Federal Acquisition Service (FAS) Multiple Award Schedule (MAS) Program Management Office (PMO) has determined not to pursue section 876 authority of the National Defense Authorization Act (NDAA) for Fiscal Year (FY) 2019 (Pub. L. 115-232) as it relates to Federal Supply Schedule contracts. As such, GSA is withdrawing this RIN.

Completed:

Reason	Date	FR Cite
Withdrawn	03/23/22	

Regulatory Flexibility Analysis Required: Yes**Agency Contact:** Thomas O'Linn

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RIN: 3090-AK15

217. GENERAL SERVICES ADMINISTRATION ACQUISITION REGULATION (GSAR); GSAR CASE 2020-G503, INCREASING ORDER LEVEL COMPETITION FOR INDEFINITE-DELIVERY, INDEFINITE-QUANTITY CONTRACTS [3090-AK16]

Legal Authority: 40 U.S.C. 121(c); Pub. L. 115-232, sec. 876

Abstract: After working to develop GSAR Case 2020-G503, GSA's Federal Acquisition Service (FAS) leadership has determined not to pursue Section 876 authority of the National Defense Authorization Act (NDAA) for Fiscal Year (FY) 2019 (Pub. L. 115-232) as it relates to certain indefinite-delivery, indefinite-quantity contracts. As such, GSA is withdrawing this RIN.

Completed:

Reason	Date	FR Cite
Withdrawn	03/23/22	

Regulatory Flexibility Analysis Required: Yes

Agency Contact: Thomas O'Linn

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RIN: 3090-AK16

218. GENERAL SERVICES ADMINISTRATION ACQUISITION REGULATION (GSAR); GSAR CASE 2020-G509, EXTENDING FEDERAL SUPPLY SCHEDULE ORDERS BEYOND THE CONTRACT TERM [3090-AK19]

Legal Authority: 40 U.S.C. 121(c)

Abstract: The General Services Administration (GSA) is amending the General Services Administration Acquisition Regulation (GSAR) to incorporate existing internal Federal Supply Schedule (FSS) policy concerning the option to extend the term of the contract and performance of orders beyond the term of the base FSS contract.

Completed:

Reason	Date	FR Cite
Final Rule	02/24/22	87 FR 10313
Final Rule Effective	03/28/22	

Regulatory Flexibility Analysis Required: Yes

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RIN: 3090-AK19

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